



DEPARTMENT OF THE NAVY
NAVAL FACILITIES ENGINEERING SYSTEMS COMMAND WASHINGTON
1314 HARWOOD STREET SE
WASHINGTON NAVY YARD DC 20374 5018

IN REPLY REFER TO
N40080-26-J&A-008

**JUSTIFICATION AND APPROVAL (J & A)
FOR SECOND BRIDGE MODIFICATION SOLE SOURCE AWARD FOR CONTRACT
N4008020D0303, 8(a) REGIONAL GROUND MAINTENANCE SERVICES,
NAVFAC WASHINGTON AOR**

1) Contract Activity.

Naval Facilities Engineering Systems Command (NAVFAC) Washington

2) Description of the Action Being Approved.

This justification and approval (J&A) requests authorization to use other than full and open competition to extend the period of performance of contract N4008020D0303 via a bridge contract modification for a 4-month base period with eight one-month option periods to DSA, LLC, (DSA) located at 217 Lakeview St, Ashville, AL 35953 USA.

3) Description of Supplies/Services.

This is a contract for grounds maintenance services for various PWDs under the NAVFAC WASH AOR. The estimated period of performance for the requested bridge is 01 July 2026 through 30 June 2027. The estimated value of the requested bridge for the contract is

[REDACTED]

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	Period of Performance	Recurring Work	Non-Recurring Work	Total
4 Month Base Period	01 July 2026 - 31 Oct 2026			
1 Month Option 1	01 Nov 2026 – 30 Nov 2026			
1 Month Option 2	01 Dec 2026 – 31 Dec 2026			
1 Month Option 3	01 Jan 2027 – 31 Jan 2027			
1 Month Option 4	01 Feb 2027 – 28 Feb 2027			
1 Month Option 5	01 Mar 2027 – 31 Mar 2027			
1 Month Option 6	01 Apr 2027 – 30 Apr 2027			
1 Month Option 7	01 May 2027 – 31 May 2027			
1 Month Option 8	01 June 2027 – 30 June 2027			
TOTAL				

FY26 O&MN funds from various customers will fund this action.

4) Statutory Authority Permitting Other Than Full and Open Competition.

The statutory authority permitting other than full and open competition is 10 U.S.C. 3204(a)(2), Unusual and compelling urgency, as implemented by Federal Acquisition Regulation (FAR) 6.302-2.

5) Rationale Justifying Use of Cited Statutory Authority.

The 8(a) Regional Grounds Maintenance Services contract provides critical grounds services to include mowing and trimming, edging, bed maintenance, hedging and tree maintenance, and pavement clearance. No other contract vehicle exists that could be used to meet the regional grounds maintenance requirements. The impact of not providing grounds maintenance to these facilities will impact operations of various locations within the NCR to include Dahlgren, Indian Head, Bethesda, and the Washington Navy Yard. Impacts include ideal breeding grounds for ticks, which carry Lyme disease and other serious illnesses. Tall grass and dense foliage attract snakes and other wildlife, increasing the risk of encounters and potential bites. Moreover, mold and mildew can thrive in unkempt environments. Additionally, in the long term, the Navy would pay greater cost for overgrown vegetation that lacked regular maintenance. Even a short gap in services could negatively impact life, health, and safety.

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The service under this requirement is being provided by DSA, an 8a small business concern. DSA has been supporting the NCR since 2020. DSA's extensive knowledge of the required services, its familiarity with facility layouts, local operating and safety procedures, and environmental requirements allows DSA to seamlessly continue performance. In addition, DSA does not require a transition phase because they are already performing the work and providing the services. Executing this contract action will avoid the risk associated with not having ample time to transition and start full performance. DSA possesses the manpower and skill levels to provide the required services without a learning curve or additional phase-in/mobilization requirements. Failure to award a bridge modification to DSA could severely compromise services and negatively impact life, health, and safety.

The need for a second bridge contract is due to unforeseen circumstance and a critical administrative obstacle. A GAO protest was received on 15 June 2026 which mandated a stop-work order and delayed the award and post-award phase which subsequently delayed contract award pending resolution of the GAO protest. In order to ensure a smooth transition and maintain performance of the current services a bridge is requested to allow for funding to be collected and to allow for a 30-day phase-in period as required by the contract requirements.

6) Description of Efforts Made to Solicit Offers from as Many Offerors as Practicable.

This proposed action is being requested under FAR Part 6.302-2 Unusual and compelling urgency. There is insufficient time to synopsise this action, solicit offers, conduct source selection, negotiate, and award an interim, short-term contract to perform these services. Time constraints prevent both the timely award of the new contract and the required 30-Day phase-in period for the new contractor. The anticipated costs to competitively award a short-term bridge contract are believed to exceed any savings that would be generated through competition and there will be a gap in services if no action is taken. The proposed J&A will be synopsized on the Government Wide Point of Entry (GPE) as a sole source contract modification to DSA, upon approval of this J&A.

7) Determination of Fair and Reasonable Cost.

The Contracting Officer has determined the anticipated cost to the Government of the supplies/ services covered by this J&A will be fair and reasonable.

8) Actions to Remove Barriers to Future Competition.

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The follow-on procurement, which remains as a limited competition (8a set-aside) procurement, is pending award which is contingent upon the resolution of the GAO protest. The Bridge request is taking into account the potential duration of the GAO resolution process. No further bridge contracts are anticipated for this requirement. The bridge contract is being requested as an interim measure until the new contract is awarded.

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CERTIFICATIONS AND APPROVAL

TECHNICAL/REQUIREMENTS CERTIFICATION

I certify that the facts and representations under my cognizance which are included in this Justification and its supporting acquisition planning documents, except as noted herein are complete and accurate to the best of my knowledge and belief.

LEGAL SUFFICIENCY REVIEW

CONTRACTING OFFICER CERTIFICATION

I certify that this Justification is accurate and complete to the best of my knowledge and belief.

ECH IV COMMANDING OFFICER APPROVAL

Upon the basis of the above justification, I hereby approve, as Commanding Officer, the solicitation of the proposed procurement(s) described herein using other than full and open competition, pursuant to the authority of 10 U.S.C. 3204(a)(2).