

JUSTIFICATION REVIEW DOCUMENT
FAR Part 8 Limited Sources Justification

Program/Equipment: Award a new [REDACTED] non-competitive firm fixed price (FFP) Blanket Purchase Agreement (BPA) call order to Miller Knoll, Inc., CAGE: 40636, for Project Number (PN) 26BEAL006-A, Beale Air Force Base (AFB) Combined Projects, Beale AFB, CA.

Authority: Title 41 United States Code (U.S.C.) §4106(c)(2) as implemented by Revolutionary Federal Acquisition Regulation Overhaul (RFO) 8.401(b) which directs the use of the General Services Administration FAR Supplement (GSAM) 538.71. The specific authority for this action is GSAM 538.7104-3(b)(ii).

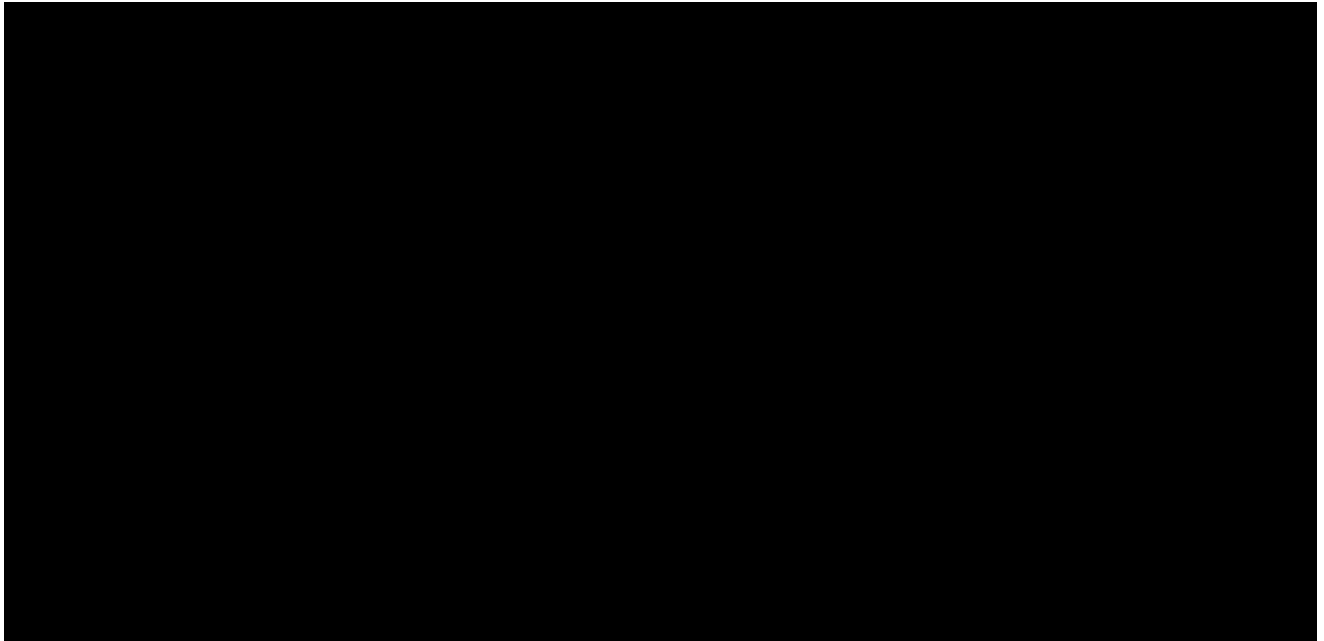
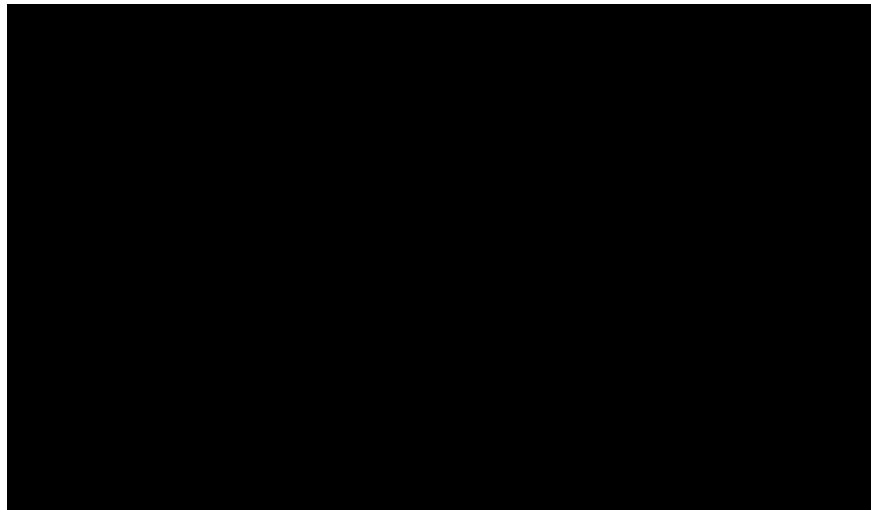
Amount: [REDACTED]

Prepared by:

Contracting Officer:

Technical:

Requirements:



FAR Part 8 Limited Sources Justification

- 1. Requiring Activity:** Active-Duty Department; Family Advocacy Department and Pharmacy/Lab, Beale AFB CA.
- 2. Contracting Activity:** US Army Engineering and Support Center, Huntsville (CEHNC), Medical Outfitting and Support (MO&S) Program, Huntsville, AL
- 3. Description of Action:** To non-competitively issue a Delivery Order to MillerKnoll, Inc, against their IMMSS Blanket Purchase Agreement (BPA) number W912DY24A003 for the purchase and installation of medical modular systems product for Project Number (PN) 26BEAL006-A, Beale AFB Combined Projects, CA.
- 4. Description of Supplies/Services:** The Contractor, MillerKnoll, Inc., shall provide all necessary materials, equipment, labor, supervision, and management to (1) develop final work plans; (2) manufacture and deliver products; (3) assemble systems; (4) place systems in designated rooms and areas; (5) properly dispose of all associated packaging/crating materials; and (6) provide a warranty in accordance with the General Service Administration (GSA) contract terms and conditions.
- 5. Authority Cited:** 41 U.S.C. § 4106(c)(2), as implemented by Revolutionary Federal Acquisition Regulation Overhaul (RFO) 8.401(b) which directs the use of the General Services Administration FAR Supplement (GSAM) 538.71. The specific authority for this action is GSAM 538.7104-3(b)(ii), only one source is capable of providing the products, services, or solution required at the level of quality required because the products, services, or solutions are unique or highly specialized.
- 6. Reason for Authority Cited:** While two vendors (Miller Knoll, Inc. and Haworth, Inc.) hold BPAs under this program, in instances where physical integration with existing systems is required, only one specific source is capable of satisfying the Government's requirement for any given task order.
 - a. Background: Miller Knoll products constitute the standard systems furniture product line installed at Beale AFB Active-Duty Department Pod 3 during FY25. The Government is currently matching the remaining three (3) Pods, as well as the remainder of the department. The departments included in this requirement are adjacent to the Active-Duty Pods and are located on the same floor of Building 5700. Procuring the same systems furniture product line will establish and maintain a consistent, standardized work environment throughout the building.

This new call order will provide additional systems furniture and related products for various departments at the main Beale AFB Medical Clinic. The requirement includes combining new products with existing systems furniture. Because the new products must physically interface and integrate with the existing systems, the products must be compatible with the existing MillerKnoll systems. Use of MillerKnoll products is necessary to maintain compatibility with the existing furniture systems, preserve the integrity of the installed system, and avoid circumstances that could affect applicable manufacturer warranties. Maintaining a single systems furniture product line will provide the Government with complete interchangeability of components and greater flexibility to adapt workspaces to changing mission requirements. It will also reduce compatibility issues, minimize the need for modifications and reduce the potential for warranty and responsibility disputes that could arise from integrating products from different manufacturers. Awarding this requirement to MillerKnoll will also provide cost and operational

efficiencies by allowing the Government to continue using compatible components, installation methods, and support associated with the existing systems furniture.

b. Alternatives: Use of an action competed between the two IMMSS BPA contractors was considered. The other BPA holder, Haworth, Inc., also provides systems furniture products, its products do not provide the required compatibility, physical integration, and consistency with the existing MillerKnoll systems installed within Building 5700.

c. Impact if not approved: The resulting procurement would not support Beale AFB's objective of maintaining a standardized, fully functional systems furniture environment throughout the affected departments and building.

7. Efforts to Obtain Competition: To overcome barriers to future competition, we will continue to procure all forms of agency supplies and services using competitive procurement procedures at every possible opportunity. However, for this procurement, based on the rationale stated above, it is determined to be in the best interest of the Government to purchase the Miller Knoll Inc. product.

8. Actions to Increase Competition: It is anticipated that a significant number of similar requirements will be identified and funded by DHA for similar products for medical facilities in Fiscal Year 2026 and beyond. Delivery orders will be competed among all eligible General Service Administration (GSA) Federal Supply Schedule (FSS) contractors for facilities where integration with existing products is not required.

9. Market Research: N/A.

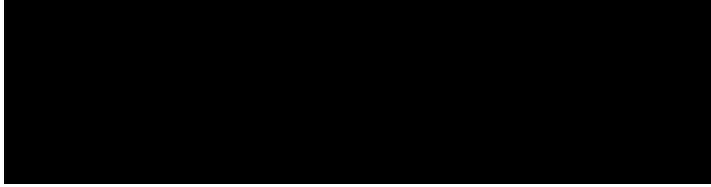
10. Other Facts:

a. Procurement history.

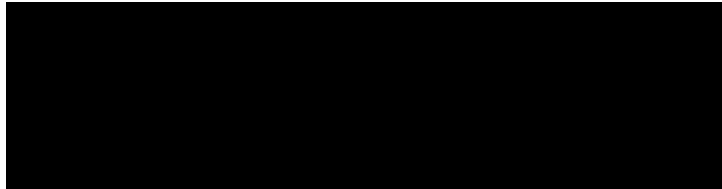
Contract Action Number	Contractor	Procurement Method	Amount	Period of Performance
W912DY24F0453	Miller Knoll, Inc	Competed FAR 8.4, FAR 14.0, FAR 15.0		23 Sep 2024 through 19 Aug 2025
W912DY25F0426	Miller Knoll, Inc	Competed FAR 8.4, FAR 14.0, FAR 15.0		19 SEP 2025 through 25 May 2026

b. Other facts. N/A.

11. Technical Certification: I certify that the supporting data under my cognizance, which are included in the justification, are accurate and complete to the best of my knowledge and belief.

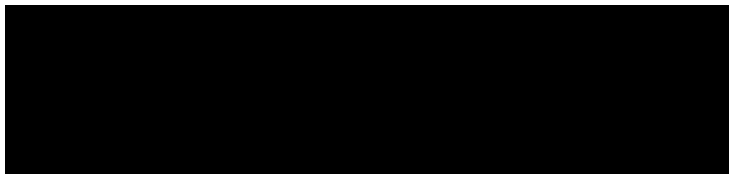


12. Requirements Certification: I certify that the supporting data under my cognizance, which are included in the justification, are accurate and complete to the best of my knowledge and belief.



13. Fair and Reasonable Cost Determination: I hereby determine that the anticipated price to the Government for this contract action will be determined fair and reasonable in accordance with FAR 15.404-1 and GSAM 538.7102-2(d)(2).

Supplies offered on the schedule are listed at fixed prices. Services offered on the schedule are priced either at hourly rates, or at a fixed price for performance of a specific task. GSA has already determined the prices of supplies and fixed price services, and rates for services offered at hourly rates to be fair and reasonable. The proposed pricing for all actions completed on this order were evaluated for fairness and reasonableness in accordance with RFO 15.404-1 based on comparison with GSA discounted schedule price lists, to the IGE, and to previous awards. Certified Cost or Pricing Data is not required as this meets the exception at RFO 15.403-2(c)(3).



14. Contracting Officer Certification: I certify that this justification is accurate and complete to the best of my knowledge and belief.

